Financial Statements June 30, 2019 San Bernardino County Flood Control District (a Component Unit of the County of San Bernardino)



# SAN BERNARDINO COUNTY FLOOD CONTROL DISTRICT YEAR ENDED JUNE 30, 2019

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**CPAs & BUSINESS ADVISORS** 

#### **Independent Auditor's Report**

To the Honorable Board of Supervisors San Bernardino County Flood Control District San Bernardino, California

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the general fund, and the aggregate remaining fund information of the San Bernardino County Flood Control District (District), a component unit of the County of San Bernardino, California (County), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the governmental activities, the general fund, and the aggregate remaining fund information of the District as of June 30, 2019, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Other Matters**

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, schedule of proportionate share of the net pension liability, and the schedule of contributions on pages 42 through 45, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### Other Information

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the District's basic financial statements. The general fund combining statements by zone are presented for purposes of additional analysis and are not a required part of the District's basic financial statements.

The general fund combining statements by zone are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the general fund combining statements by zone are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 12, 2019, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

Cide Bailly LLP Rancho Cucamonga, California

December 12, 2019

# STATEMENT OF NET POSITION JUNE 30, 2019

	Governmental Activities
Assets	
Cash and cash equivalents	\$ 40,442,203
Cash and investments with fiscal agent	118,996,223
Restricted:	
Cash in escrow	4,174,895
Cash and investments in trust	6,794,588
Interest receivable	953,200
Accounts receivable	158,577
Taxes receivable	951,827
Due from other governments	2,516,269
Prepaid expenses	103,236
Capital assets, not being depreciated	99,857,633
Capital assets being depreciated, net	265,033,641
Total Assets	539,982,292
Deferred Outflows of Resources	
Loss on refunding of debt	457,900
Deferred outflows related to pensions	5,956,835
Total Deferred Outflows of Resources	6,414,735
Liabilities	
Accounts payable	8,232,154
Salaries and benefits payable	1,156,478
Retentions payable	1,473,883
Interest payable	268,523
Due to other governments	833,773
Deposits payable	880,730
Unearned revenue	4,429,486
Net pension liability	13,288,341
Long-term liabilities:	,,
Due within one year	5,792,004
Due in more than one year	59,607,526
Total Liabilities	95,962,898
Deferred Inflows of Resources	
Gain on refunding of debt	144,000
Deferred inflows related to pensions	1,801,615
Total Deferred Inflows of Resources	1,945,615
Net Position	
Net investment in capital assets	347,722,359
Restricted for:	
Debt service	7,966,828
Unrestricted	92,799,327
Total Net Position	\$ 448,488,514

# STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019

	Governmental Activities
Expenses	
Public works - flood control:	
Salaries and benefits	\$ 13,997,213
Services and supplies	10,322,920
Depreciation	10,589,688
Interest	1,124,082
Total Program Expenses	36,033,903
Program Revenues	
Operating grants and contributions	7,210,068
Charges for services	1,500,499
Total Program Revenues	8,710,567
Net Program Expense	27,323,336
General Revenues	
Property taxes	57,670,787
Other taxes	338,372
Interest	2,857,322
Settlements	4,000,000
Other	112,259
Gain on sale of capital assets	234,834
Total General Revenues	65,213,574
Change in net position before County contributions	37,890,238
Contributions to County	(3,474,208)
Change in net position	34,416,030
Net Position, Beginning of Year	414,072,484
Net Position, End of Year	\$448,488,514

# BALANCE SHEET GOVERNMENTAL FUND JUNE 30, 2019

	General Fund
Assets	
Cash and cash equivalents	\$ 35,812,399
Cash and investments with fiscal agent	118,996,223
Cash in escrow	4,174,895
Cash and investments in trust	6,794,588
Interest receivable	953,200
Accounts receivable	158,577
Taxes receivable	951,827
Due from other governments	2,500,401
Prepaid items	49,457
Total Assets	\$ 170,391,567
Liabilities	
Accounts payable	\$ 8,232,142
Salaries and benefits payable	1,156,478
Retentions payable	1,473,883
Due to other governments	833,773
Unearned revenue	4,429,486
Deposits payable	880,730
Total Liabilities	17,006,492
Deferred inflows of resources	
Unavailable revenue	2,321,957
Fund balance	
Nonspendable:	
Prepaid items	49,457
Restricted for:	
Debt service	7,966,828
Assigned for:	
Flood improvement projects	16,234,213
NPDES program	8,380,116
Unassigned	118,432,504
Total Fund Balance	151,063,118
Total Liabilities, Deferred Inflows	
of Resources and Fund Balance	\$ 170,391,567

# RECONCILIATION OF THE BALANCE SHEET OF THE GOVERNMENTAL FUND TO THE STATEMENT OF NET POSITION JUNE 30, 2019

Fund balance governmental fund		\$	151,063,118
Amounts reported for governmental activities in the Statement of Net Position are different because:			
The internal service fund is used by management to charge the cost of certain activities to individual zones.			11,108,172
Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the fund financial statements.			358,428,762
Certain receivables are not available to pay for current period expenditures and, therefore, are reported as deferred inflows of resources in the governmental fund financial statements.			2,321,957
Certain liabilities are not due and payable in the current period and, therefore, are not reported in the governmental fund financial statements.			
Plus: premium on debt Accrued interest payable Compensated absences payable	(62,820,000) (197,878) (268,523) (2,381,652) (13,288,341)		(78,956,394)
Prepaid bond insurance costs are expenditures in the governmental fund financial statements when paid, however, such costs are capitalized and amortized over the life of the corresponding bonds in the statement of net position.	<u></u>		53,779
Deferred loss on refunding of debt are not current financial resources and, therefore are not reported in the governmental fund. These items are amortized over the life of the corresponding bonds in the statement of net position.			457,900
Deferred gain on refunding of debt are not current financial resources and, therefore are not reported in the governmental fund. These items are amortized over the life of the corresponding bonds in the statement of net position.			(144,000)
Deferred outflows and inflows related to pensions reported in the statement of net position are not current financial resources, and therefore are not recognized in the governmental funds:			
Deferred outflows related to pensions Deferred inflows related to pensions			5,956,835 (1,801,615)
Net position of governmental activities	:	\$ 4	448,488,514

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE GOVERNMENTAL FUND YEAR ENDED JUNE 30, 2019

	General Fund
Revenues	
Property taxes	\$ 57,670,787
Other taxes	338,372
Rents, concessions and royalties	471,947
Interest	2,689,292
Other governmental aid	6,894,618
Licenses, fees and permits	1,028,552
Other	112,259
Total Revenues	69,205,827
Expenditures	
Current:	
Public works - flood control:	
Salaries and benefits	14,537,070
Services and supplies	10,343,863
Capital outlay	32,474,049
Debt service:	
Principal	5,505,000
Interest	1,272,335
Total Expenditures	64,132,317
Excess of revenues over expenditures	5,073,510
Other Financing Sources (Uses)	
Settlements	4,000,000
Sale of capital assets	191,000
Contributions to County	(3,474,208)
Total Other Financing Sources (uses)	716,792
Net change in fund balance	5,790,302
Fund Balance, Beginning	145,272,816
Fund Balance, Ending	\$ 151,063,118

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUND TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2019

Net change in fund balance - governmental fund		\$ 5,790,302
Amounts reported for governmental activities in the Statement of Activities are different because:		
Internal services funds are used by management to charge the costs of certain activities, such as insurance, and vehicle and computer replacement, to individual funds. The net revenue (expense) of the internal service funds is reported with governmental activities.		(307,150)
Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense in the current period. Capital outlay	\$ 32,474,049	
Depreciation expense	(10,049,731)	22,424,318
Amortization of deferred inflows and outflows of resources resulting from the deferred amounts on refunding.		(24,100)
The issuance of long term debt provided current resources to the governmental funds, while the repayment of the principal of the long term debt consumes the current resources of governmental funds. Also, the governmental funds report the effect of the premium and similar items when the debt is first issued, whereas these amounts are deferred in the statement of activities. This is the effect of the difference in the treatment of long term debt and related items:		
Amortization of bond premium	98,941	
Amortization of deferred charges	9,111	5 (12 052
Retirement of bonds	5,505,000	5,613,052
Certain revenues reported in the Statement of Activities do not represent current financial resources and therefore are not reported as revenue in the governmental funds. The amount represents the change in		
deferred inflows of resources.		315,450
Amounts payable for accrued interest on long term liabilities, compensated absences, and pension related items do not use current financial resources. This is the net change in these expenses.		
Decrease in accrued interest payable		64,301
Increase in compensated absences payable		(28,063)
Changes in the net pension liability		 567,920
Change in net position of governmental activities		\$ 34,416,030

# STATEMENT OF NET POSITION PROPRIETARY FUND JUNE 30, 2019

	Internal Service Fund
Assets	
Current assets:	
Cash and cash equivalents	\$ 4,629,804
Due from other governments	15,868
Total Current Assets	4,645,672
Noncurrent assets:	
Capital assets being depreciated, net	6,462,512
Total Assets	11,108,184
Liabilities	
Accounts payable	12
Net Position	
Net Investment in capital assets	6,462,512
Unrestricted	4,645,660
Total Net Position	\$ 11,108,172

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUND YEAR ENDED JUNE 30, 2019

	Internal Service Fund
Operating Revenues	
Charges for services	\$ 1,493,207
Operating Expenses	
Services and supplies	1,472,264
Depreciation	539,957
Total Operating Expenses	2,012,221
Operating loss	(519,014)
Nonoperating Revenues	
Investment earnings	168,030
Gain on sale of capital assets	43,834
Total Nonoperating Revenues	211,864
Change in net position	(307,150)
Net Position, Beginning of Year	11,415,322
Net Position, End of Year	\$ 11,108,172

# STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2019

	Internal rvice Fund
Cash Flows From Operating Activities	
Receipts from interfund services provided	\$ 1,477,339
Payments to suppliers	 (1,480,717)
Net cash used by operating activities	 (3,378)
Cash Flows From Capital and Related Financing Activities	
Proceeds from sale of capital assets	74,109
Purchase of capital assets	 (963,393)
Net cash used by capital and related financing activities	 (889,284)
Cash Flows From Investing Activities	
Investment earnings	 168,030
Net decrease in cash and cash equivalents	(724,632)
Cash and cash equivalents - beginning of the year	 5,354,436
Cash and cash equivalents - end of the year	\$ 4,629,804
Reconciliation of operating income to net cash provided by operating activities:	
Operating loss	\$ (519,014)
Adjustments to reconcile operating loss to net cash provided by operating activities:	
Depreciation expense	539,957
Change in assets, liabilities, deferred outflows and deferred	
inflows of resources:	
Increase in due from other governments	(15,868)
(Decrease) in accounts payable	 (8,453)
Net cash provided by operating activities	\$ (3,378)

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The San Bernardino County Flood Control District (District) is a special district located within the County of San Bernardino, California (County). The District has governmental powers as established by the County Government Charter. The County was established in 1852 as a legal subdivision of the State of California.

The District was established under Chapter 73 of the 1939 Statutes for the State of California. The District's powers are exercised through the Board of Supervisors (the Board), which is the governing body for the County. The District maintains and constructs flood control channels, basins, storm drains and dams in six geographical zones within the County. The District also works with the neighboring counties of Los Angeles, Riverside and Orange to maintain flood control systems and clean up after disasters.

The District is a component unit of the County. Component units are legally separate organizations for which the Board is financially accountable or other organizations whose nature and significant relationship with the County are such that exclusion would cause the County's financial statements to be misleading or incomplete. Financial accountability is defined as the appointment of a voting majority of the component unit's board, and (i) either the County's ability to impose its will on the organization or (ii) there is potential for the organization to provide a financial benefit to or impose a financial burden on the County.

The District's General Fund and the Internal Service Fund have combined resources within the County to form an integrated flood drainage and water conservation system in the incorporated and unincorporated areas of the County. The six flood control zones are as follows:

#### Zone <u>Geographical Areas (Description)</u>

- 1 The westerly portion of the San Bernardino Valley extending from Beech Avenue in the Fontana area to the Los Angeles County line, all south of the San Gabriel mountain range divide. This embraces the cities or communities of Upland, Montclair, Ontario, Chino, Alta Loma, Rancho Cucamonga, Etiwanda and Guasti (277 square miles).
- 2 The central areas of the San Bernardino Valley east of Zone 1 to approximately the Santa Ana River and City Creek demarcations. This includes the cities of Fontana, Rialto, San Bernardino, Colton and Grand Terrace, together with the communities of Devore, Muscoy, Del Rosa, and Bloomington (315 square miles).
- 3 The east end of the San Bernardino Valley going east from Zone 2. The zone includes the following cities and the surrounding communities of Redlands, Highland, East Highland, Mentone, Yucaipa and Loma Linda (393 square miles).
- 4 The Mojave River Valley from the San Bernardino mountains to Silver Lake including the cities and communities of Barstow, Hesperia, Apple Valley, Victorville, Oro Grande, Helendale, Hodge, Hinkley, Yermo and Daggett (1,129 square miles).
- 5 The mountainous watershed of the Mojave River on the crest and north slopes of the San Bernardino mountains including the communities of Crestline, Lake Gregory, Lake Arrowhead, Running Springs and Green Valley Lake (175 square miles).
- 6 The county areas not embraced by other zones including portions of the San Gabriel and San Bernardino mountains and the semi-desert portion of the County. This embraces the cities and communities of Needles, Trona, Adelanto, Phelan, Lucerne Valley, Amboy and the Twentynine Palms-Morongo Valley districts (17,900 square miles).

The District also has two Local Area Drainage Plans (LADP) and the National Pollution Discharge Elimination System Program (NPDES), which are reported with the Zones.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Government-wide and Fund Financial Statements**

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the nonfiduciary activities of the reporting entity. As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. *Governmental activities* normally are supported by taxes and intergovernmental revenues.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

Separate financial statements are provided for the governmental fund and proprietary fund. The General Fund is the primary operating fund of the District. It accounts for all financial resources of the District. The Internal Service Fund accounts for the activities of renting vehicles and equipment to the six zones in the District and to the County's Department of Transportation.

### Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements and proprietary fund statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and intergovernmental revenue are recognized as revenue when all eligibility requirements have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers property tax revenues and interest to be available if they are collected within 60 days of the end of the current fiscal period. However, for revenue derived from voluntary non-exchange transactions, such as federal and state grants, and government mandated nonexchange transactions, the District expanded its definition of "available" to nine months. All of the other revenue items are considered to be measurable and available when grant requirements are met and cash is received.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures as well as expenditures related to compensated absences and claims and judgments are recorded only when payment is due.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first and then unrestricted resources, as they are needed.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Cash and Cash Equivalents

Cash and cash equivalents are defined as cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash and cash equivalents include the cash balances of substantially all funds, which are pooled and invested by the County Treasurer to increase interest earnings through investment activities.

The District is required to set aside in a trust fund the principal and interest payments for their outstanding bonds six months prior to the payment due date noted in the bond indentures.

Investment activities are governed by the California Government Code (CGC) Sections 53601, 53635, and 53638 and the County's Investment Policy. Authorized investments include U.S. Government Treasury and U.S. Government Agency securities, bankers' acceptances, commercial paper, medium term notes, mutual funds, repurchase agreements, and reverse repurchase agreements.

Interest income and realized gains and losses earned on pooled investments are deposited quarterly to the District's accounts based upon the District's average daily deposit balances during the quarter. Unrealized gains and losses of the pooled investments are distributed to the District annually. Cash and cash equivalents are shown at fair value as of June 30, 2019.

### Cash in Escrow

Cash in escrow represents unexpended proceeds and interest thereon received for and restricted by settlement agreements for flood control improvements in addition to amounts withheld for retainage related to ongoing construction projects as required by the construction contract. The settlement agreement requires that these proceeds be maintained and expended in accordance with the specifications outlined by the terms of the agreement. Amounts in escrow related to retainage are required to be maintained until the work is completed and approved.

### Accounts Receivable

All accounts receivable are shown net of an allowance for uncollectable when applicable. The accounts receivable balance at June 30, 2019 was \$158,577 and considered fully collectible at year end.

### Prepaid Bond Insurance, Original Issue Premiums, and Refunding

Prepaid bond insurance costs are amortized using the straight-line method over the life of the bonds. Amortization of these balances is recorded as a component of program expenses. In addition, bonds payable are reported net of the applicable bond premiums. Original issue premiums are amortized using the straight-line method over the life of the bonds. Gain or loss from refunding of debt is reported as deferred outflows or inflows of resources and amortized over the shorter of the life of the refunded debt or refunding debt. Amortization of these balances is recorded as a component of interest expense.

### **Property Taxes**

Secured property taxes are levied in two equal installments, November 1 and February 1; they become delinquent with penalties if paid after December 10 and April 10, respectively. The lien date for secured property taxes is January 1 of each year. Unsecured property taxes are due on the March 1 lien date and become delinquent with penalties after August 31.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Capital Assets**

Capital assets, which include property, plant and equipment and infrastructure assets (e.g., dams, channels, drainage systems), are reported in the governmental activities in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (for improvements to land, structures and equipment and vehicles) and have an estimated useful life in excess of one (1) year. Structures with an initial cost of \$100,000 or more are considered capital assets. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition cost at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend assets' lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

Productive hours depreciation estimates the useful lives of the equipment and vehicles in usage hours and depreciation is taken for each usage hour the machine is utilized.

Infrastructure, buildings, equipment and vehicles are depreciated using the straight-line method or the productive hours method over the following estimated useful lives:

Basins, storm drains, channels, dams	50 to 99 years
Vehicles	6 years
Equipment	6 to 15 years
Buildings	45 years
Internal Service Fund (Proprietary)	
Equipment and vehicles	Productive hours

### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/ expenditure) until then.

In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time.

The deferred amounts on refunding reported in the statement of net position as a deferred outflows and inflows of resources results from differences in the carrying values of refunded debts and the reacquisition prices. These amounts are deferred and amortized over the shorter of the life of the refunded or refunding debt.

Other amounts reported as deferred outflows of resources and deferred inflows of resources are related to the District's proportion of the County's pension plan and will be recognized in pension expense in future periods.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The District also reports deferred inflows of resources in the governmental fund balance sheet which arise only under a modified accrual basis of accounting. Accordingly, the item, unavailable revenue, is only reported in the governmental fund balance sheet. The governmental fund balance sheet reports unavailable revenues for amounts due from other governments that will not be collected within the District's period of availability. As such, these amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

## **Fund Equity**

The following fund balance classifications describe the relative strength of the spending constraints placed on the purposes for which the resources can be used:

- *Nonspendable Fund Balance:* Amounts cannot be spent because they are: (a) not in spendable form or (b) legally or contractually required to be maintained intact. Due to the nature or form of the resources, they generally cannot be expected to be converted into cash or a spendable form. At June 30, 2019, the District General Fund had a nonspendable fund balance of \$49,457.
- *Restricted Fund Balance:* Amounts are restricted by external parties, i.e., creditors, grantors, contributors, or laws/regulations of other governments or restricted by law through constitutional provisions or enabling legislation. At June 30, 2019, the District General Fund had a restricted fund balance of \$7,966,828.
- **Committed Fund Balance:** Amounts can only be used for a specific purpose pursuant to constraints imposed by formal action of the government's highest level of decision making authority (the Board of Supervisors). The highest level of action available to the Board is a resolution. The formal action must occur prior to the end of the reporting period, however, the amount may be determined in the subsequent period. These are self-imposed limitations on available resources. These committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same level of action it employed to previously commit those amounts. These committed amounts would be approved and adopted by formal action of the Board.
- Assigned Fund Balance: Amounts are constrained by the government's intent to be used for specific purposes that are neither restricted nor committed. The intent will be expressed by the body or official to which the governing body has delegated the authority, i.e. the County Administrative Office. The County Administrative Office will assign fund balance for specific departmental projects through the use of the respective department's general fund savings. Such projects would not normally be feasible for the department without reserving funding over a multiple year period. At June 30, 2019, the District had an assigned fund balance of \$24,614,329.
- Unassigned Fund Balance: The General Fund, as the principal operating fund, often has net resources in excess of what can properly be classified in one of the four categories already described. Therefore, unassigned fund balance is calculated as total fund balance less nonspendable, restricted, committed, or assigned fund balance. This amount is available for any purpose and will be placed in either the General Purpose Reserve, General Fund Mandatory Contingencies or the General Fund Uncertainties Contingencies until allocated for a specific purpose by the Board, by a four-fifths vote. At June 30, 2019, the District had an unassigned fund balance of \$118,432,504.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then followed by unrestricted resources; committed, assigned and unassigned, as they are needed.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Employee Compensated Absences**

Accumulated vacation, holiday benefits, sick pay and compensatory time are recorded as an expense and liability as the benefits are paid on the fund statements but recorded when earned by the employee on the statement of net position. Compensated absences liability is recorded as a noncurrent liability. In the event of retirement or termination, an employee is paid 100 percent of accumulated vacation pay, and those with ten or more years of continuous services are paid 30 to 60 percent of their accumulated sick leave.

#### Pension

For purposes of measuring the net pension liability, deferred outflows of resources, deferred inflows of resources, and pension expense related to pensions, information about the fiduciary net position of the District's allocation of the County's share of the San Bernardino County Employees' Retirement Association (SBCERA) plan (Plan) and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by SBCERA. For this purpose, employer and employee contributions are recognized in the period the related salaries are earned and become measurable pursuant to formal commitments, statutory or contractual requirements, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms, and investments are reported at fair value.

### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

### **Fair Value Measurement**

The District categorizes the fair value measurements of its investments based on the hierarchy established by generally accepted accounting principles. The fair value hierarchy, which has three levels, is based on the valuation inputs used to measure an asset's fair value: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The District does not have any investments that are measured using Level 3 inputs. The valuation of 2a7 money market mutual funds are at one-dollar net asset value (NAV) per share. The redemption frequency is daily and redemption notice of period of inter-daily. This type of investment primarily invests in short term U.S. Treasury and government securities (including repurchase agreements collateralized by U.S. Treasury and government agency securities).

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, (CONTINUED)

#### **New GASB Pronouncements**

### Effective in Current Year

#### Governmental Accounting Standard No. 83

In November 2016, GASB Statement No. 83, *Certain Asset Retirement Obligations*. The objective of this Statement is to provide financial statement users with information about asset retirement obligations that were not addressed in GASB standards by establishing uniform accounting and financial reporting requirements for these obligations. The requirements of this Statement are effective for periods beginning after June 15, 2018. This Statement did not have an effect on the District's financial statements.

#### Governmental Accounting Standard No. 88

GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements.* The objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. The requirements of this Statement are effective for periods beginning after June 15, 2018. The District has implemented this statement effective July 1, 2018.

#### Effective in Future Years

### Governmental Accounting Standard No. 84

GASB Statement No. 84, *Fiduciary Activities*. The objective of this Statement is to improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. The requirements of this Statement are effective for periods beginning after December 15, 2018. The District has not determined its effect of this Statement.

#### Governmental Accounting Standard No. 87

GASB Statement No. 87, *Leases*. The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. The requirements of this Statement are effective for periods beginning after December 15, 2019. The District has not determined its effect of this Statement.

### Governmental Accounting Standard No. 89

GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. The objective of this Statement are to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for periods beginning after December 15, 2019. The District has not determined its effect of this Statement.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### New GASB Pronouncements (Continued)

### Effective in Future Years (Continued)

### Governmental Accounting Standard No. 90

GASB Statement No. 90, *Majority Equity Interests-(an amendment of GASB Statements No. 14 and No. 61).* The primary objectives of this Statement are to improve consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The District has not determined its effect on the financial statements.

#### Governmental Accounting Standard No. 91

GASB Statement No. 91, *Conduit Debt Obligations*. The primary objectives of this Statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with (1) commitments extended by issuers, (2) arrangements associated with conduit debt obligations, and (3) related note disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2020. The District has not determined its effect on the financial statements.

### NOTE 2 – CASH AND INVESTMENTS

Cash includes the cash balances of monies deposited with the County Treasurer, which are pooled and invested for the purpose of increasing earning through investment activities. Interest earned on pooled investments is deposited to the District's account based upon the District's average daily deposit balance during the allocation period. Cash and cash investments are shown at fair value as of June 30, 2019.

The District pools its cash and investments with the County. The District's position or share of the County's cash and investment pool is reflected on the balance sheet and statement of net position as cash and cash equivalents. The District has no separate bank accounts or investments in the pool and the District's equity in the cash and investment pool is managed by the County of San Bernardino. The District is a component unit of the County and is required to participate in the pool with the exception of cash with fiscal agent. The treasury pool is rated by Fitch ratings (NRSRO) at AAAf/S1+ and is governed by the Treasury Oversight Committee.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

# NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

The

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Cash and investments as of June 30, 2019, consist of the following:

Cash on hand	\$	230,729
Cash pooled with the County of San Bernardino Treasury		40,211,474
Cash and cash equivalents		40,442,203
Cash and investments with fiscal agent		118,996,223
Cash in escrow		4,174,895
Cash and investments in trust		6,794,588
Restricted Cash and Investments		10,969,483
Total Cash and Investments	\$	170,407,909
trict has the following amounts held in escrow accounts as of June 30, 2019:		
Settlement funds in escrow for construction of Cactus Basin 4 and 5	\$	4,174,895
estment balances are made up of the following accounts as of June 30, 2019:		
San Bernardino County Pool	\$	40,211,474
Money market mutual funds with trustee		6,794,588
Municipal bonds with fiscal agent		63,297,287
Money market mutual funds with fiscal agent		55,698,936
	\$	166,002,285
	Cash pooled with the County of San Bernardino Treasury Cash and cash equivalents Cash and investments with fiscal agent Cash in escrow Cash and investments in trust Restricted Cash and Investments Total Cash and Investments trict has the following amounts held in escrow accounts as of June 30, 2019: Settlement funds in escrow for construction of Cactus Basin 4 and 5 estment balances are made up of the following accounts as of June 30, 2019: San Bernardino County Pool Money market mutual funds with trustee Municipal bonds with fiscal agent	Cash pooled with the County of San Bernardino Treasury     Cash and cash equivalents     Cash and investments with fiscal agent     Cash in escrow     Cash and investments in trust     Restricted Cash and Investments     Total Cash and Investments     \$     trict has the following amounts held in escrow accounts as of June 30, 2019:     Settlement funds in escrow for construction of Cactus Basin 4 and 5     \$     estment balances are made up of the following accounts as of June 30, 2019:     San Bernardino County Pool     Money market mutual funds with trustee     Municipal bonds with fiscal agent

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

#### Investments Authorized by the California Government Code and the County's Investment Policy

The following table presents the authorized investment types per the CGC that were held by the County as of June 30, 2019, along with their respective requirements and restrictions per the CGC and the Investment Policy:

Investment Type	Maximum Maturity		Maximu	ım % of Pool	Maximur	n % per Issuer	Minimum Rating $(1)(2)$		
		Investment		Investment		Investment		Investment	
	CGC	Policy	CGC	Policy	CGC	Policy	CGC	Policy (3)	
U.S. Treasury Securities	5 years	5 years & 6 months	None	None	None	None	None	None	
U.S. Government Agencies	5 years	5 years & 6 months	None	None	None	None	None	None	
	-	2	200	2007				A-1/P-1/F1/A-	
Negotiable Certificates of Deposit	5 years	3 years	30%	30%	None	5%	None	/A3	
Collateralized Certificates of Deposit	5 years	1 year	None	10%	None	None	None	None	
Commercial Paper	270 days	270 days	40%	40%	10%	5%	A-1/A	A-1/P-1/F1	
Repurchase Agreements	1 year	180 days	None	40%	None	None	None	None	
Reverse Repurchase Agreements	92 Days (4)	92 Days (4)	20%	10%	None	None	None (5)	None (5)	
								AAA by 2	
Municipal Debt	5 years	5 years	None	10%	None	None	None	NRSROs	
						200MM, 5%		A- by 2	
Medium-Term Corporate Notes	5 years	38 months	30%	10%/20% (6)	None	(7) 100MM,	А	NRSROs	
Insured Placement Service Accounts	5 years	Immediate liquidity	30%	5%	None	100MM (8)	None	Not applicable	
JPA Investment Pools	Not applicable	Immediate liquidity	None	5%	None	300MM	None AAAm by 2	AAAm AAAm by 2	
Money Market Mutual Funds	Not applicable	Immediate liquidity	20%	15%	None	10%	NRSROs	NRSROs	
Supranational Securities	5 years	5 years	30%	30%	None	None	AA	AA	
	e years	o years	2010	2010	110110	200MM, 5%			
Asset-Backed Securities	5 years	5 years	20%	10%	None	(7)	A/AA	A/AA	

Footnote:

(1) Minimum credit rating categories are without regard to ratings modifiers (+/-). Short-term rating appears before long-term rating.

(2) Standard & Poor's Ratings (quoted) or its equivalent nationally recognized statistical rating organization (NRSRO) rating or better.

(3) The County uses the credit ratings issued by the following nationally recognized statistical rating organizations: Standard & Poor's Ratings Services, Moody's Investors Service, and Fitch Ratings.

(4) May exceed 92 days if the agreement includes a written codicil guaranteeing a minimum earning or spread for the entire period between the sale and final maturity dates of the same security.

(5) Must have held the securities used for the agreements for at least 30 days.

(6) Maximum portfolio Medium-Term Corporate Note exposure is 20%, with a limit of 10% on maturities over 13 months.

(7) Maximum \$200MM par value of any one issuer, subject to 5% overall corporate issuer limit.

(8) FICA accounts balances are fully covered by FDIC insurance. Term deposits are not permitted. Maximum \$100MM per selected depository institution. Maximum \$100MM per placement service.

#### **Investments Authorized by Debt Agreements**

Investment of debt proceeds held by bond trustees are governed by provisions of the trust agreements, created in connection with the issuance of debt rather than the general provisions of the California Government Code. Certificates of Participation, Pension Obligation Bond and Revenue Bond indentures specify the types of securities in which proceeds may be invested as well as any related insurance, collateral, or minimum credit rating requirements. Although requirements may vary between debt issues, money market funds are all required to be investment grade. Guaranteed investment contracts are required to be acceptable to the municipal bond insurer. The fair value of investments is based on the valuation provided by trustee banks.

Federal Treasury regulations limit the amount of tax exempt obligations that can be issued based on cash levels maintained by the agency issuing the obligations. Because of the nature of the services provided by the District, it was determined at the time the Judgment Obligation Bonds were issued that cash balances in excess of those allowed by the regulations must be maintained to ensure that the District can continue to provide the proper level of service to the public.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

#### **Investments Authorized by Debt Agreements (Continued)**

Taking into account the District's need for cash and in order to comply with the Federal Treasury regulations, any cash on hand in excess of what the regulations allow must be segregated from other funds in the County Treasury Pool and must be invested in certain tax-exempt securities. The Indenture requires the District to cause the calculation of excess cash to be made annually.

As of June 30, 2019, the District had \$63,297,287 of municipal bonds with fiscal agent and \$55,698,936 of money market mutual funds with fiscal agent for a total of \$118,996,223 of segregated funds that are invested as required by the Treasury Regulations.

#### **Investment Credit Risk**

*Investment credit risk* exists when there is a possibility the issuer or other counterparty to an investment may be unable to fulfill its obligations. Generally accepted accounting principles requires the disclosure of credit quality ratings for investments in debt securities as well as investments in external investment pools, money market funds, and other pooled investments of fixed income securities.

California Government Code and the San Bernardino County Treasury Pool Investment Policy (where more restrictive) place limitations on the purchase of investments in the County Pool. The District's investment in the County pool is rated annually by Fitch. Purchases of commercial paper, banker's acceptances, and negotiable certificates of deposit are restricted to issuers rated in the top three long-term letter ratings by a minimum of two or three nationally recognized statistical rating organizations (NRSRO's). For an issuer of medium-term corporate notes must have a minimum letter rating of "A". Purchases of supranational issuer securities must have a minimum long-term letter rating of "AA" from one NRSRO. Municipal notes and bonds and money market mutual funds must have a minimum letter rating of "AAA" from two of three NRSRO's (if rated). JPA pools must have a minimum letter rating of "AAA" from one NRSRO. As of June 30, 2019, all investments held by the County pool were within policy limits.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 2 – CASH AND INVESTMENTS (CONTINUED)

#### Investment Credit Risk (Continued)

As of June 30, 2019, all cash and investments held by the District were rated as follows:

		Moody's	Fitch	Amount at		
Investment Type	S&P Rating	Rating	Rating	June 30, 2019		
Investment in County Pool	Not Rated	Not Rated	AAAf/S1+	\$ 40,211,474		
Money Market Mutual Funds with Trustee	AAAm	Aaa-mf	Not Rated	6,794,588		
Investments with Fiscal Agent:						
Municipal and Other Governments:						
Austin Tx Ind. School Dist.	AA+	AAA	AA+	3,654,113		
California State	AA-	AA3	AA	4,101,760		
Connecticut State	А	A1	A+	4,114,360		
Georgia State	AAA	AAA	AAA	1,513,545		
Hawaii State	AA+	AA1	AA	4,049,520		
Louisiana State	Not Rated	AA3	Not Rated	3,008,880		
Maryland State	AAA	AAA	AAA	2,005,960		
Maryland State	AAA	AAA	AAA	4,138,200		
Massachusetts State	AA	AA1	AA+	1,706,090		
Michigan State	AA	AA1	Not Rated	2,090,482		
Minnesota State	AAA	AA1	AAA	4,049,320		
Nevada State	AA	AA2	AA+	4,098,240		
New York State Dorm Auth	AA+	AA1	Not Rated	3,770,418		
Ohio State	AA+	AA1	AA+	3,067,929		
Pennsylvania State	A+	AA3	AA-	4,030,120		
Tennessee State	AAA	AAA	AAA	1,775,310		
Texas State Transportation Commissions	AAA	AAA	Not Rated	4,036,600		
Utah State	AAA	AAA	AAA	4,000,000		
Washington State	AA+	AA1	AA+	4,086,440		
Money Market Mutual Funds	AA+	AA1	Not Rated	55,698,936		
Total				\$ 166,002,285		

### **Interest Rate Risk**

*Interest rate risk* exists when there is a possibility that changes in interest rates could adversely affect an investment's fair value. Generally, the longer the maturity of an investment, the greater the interest rate risk associated with that investment. Generally accepted accounting principles requires that interest rate risk be disclosed using a minimum of one of five approved methods which are: segmented time distribution, specific identification, weighted average maturity, duration and simulated model.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

# NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

### Interest Rate Risk (Continued)

Weighted average maturity of the District's investments as of June 30, 2019, is as follows:

		Weighted Average
Investment Type	Fair Value	Maturity (Years)
Investment in the San Bernardino County Pool	\$ 40,211,474	1.18
Money market mutual funds with trustee	6,794,588	0.10
Municipal bonds with fiscal agent	63,297,287	2.08
Money market mutual funds with fiscal agent	55,698,936	0.04
	\$ 166,002,285	

### **Custodial Credit Risk**

*Custodial Credit Risk for Deposits* exists when, in the event of a depository financial institution failure, a government may be unable to recover deposits, or collateral securities that are in the possession of an outside party.

Generally accepted accounting principles requires the disclosure of deposits into a financial institution that are not covered by Federal Deposit Insurance Corporation (FDIC) insurance and are uncollateralized.

California Law requires that a financial institution secure deposits made by state or local government units by pledging securities in an undivided collateral pool held by a depository regulated under state law (unless so waived by the governmental unit). The market value of the pledged securities in the collateral pool must equal at least 110 percent of the total amount deposited by the public agencies. California law also allows financial institutions to secure District deposits by pledging first trust deed mortgage notes having a value of 150 percent of the secured public deposits.

*Custodial Credit Risk for Investments* exists when, in the event of a failure of the counterparty (e.g., broker- dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party.

In order to limit *Custodial Credit Risk for Investments*, the San Bernardino County Pool Investment Policy requires that all investments and investment collateral be transacted on a delivery-vs-payment basis with a third-party custodian and registered in the County's name. All counterparties to repurchase agreements must sign a Securities Industry and Financial Markets Association (SIFMA) Global Master Repurchase Agreement and/or Tri-Party Repurchase Agreement before engaging in repurchase agreement transactions.

Bank balances are insured by FDIC depository insurance up to \$250,000 and the remainder, when applicable, is collateralized, as required by California Government Code Section 53652.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

#### **Fair Value Measurements**

The District is a participant in the San Bernardino Treasurer's Pool (County Pool). The County Pool is an external investment pool and is not registered with the Securities Exchange Commission (SEC). The County Pool is rated by Fitch ratings (NRSRO) at AAAf/S1+. The San Bernardino County Treasury Oversight Committee conducts County Pool oversight. Cash on deposit in the County Pool at June 30, 2019, is stated at fair value. The County Pool values participant shares on an amortized cost basis during the year and adjusts to fair value at year-end. The fair value adjustment at June 30, 2019 increased the District's investment income by \$256,300. For further information regarding the County Pool, refer to the County of San Bernardino Annual Financial Report.

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (Level 1 measurements) and the lowest priority to unobservable inputs (Level 3 measurements). The three levels of the fair value hierarchy are described as follows:

<u>Level 1</u> — Inputs to the valuation methodology are unadjusted quoted prices for identical assets or liabilities in active markets that the District has the ability to access.

<u>Level 2</u> — Inputs to the valuation methodology include:

- Quoted prices for similar assets or liabilities in active markets;
- Quoted prices for identical or similar assets or liabilities in inactive markets;
- Inputs other than quoted prices that are observable for the asset or liability;
- Inputs that are derived principally from or corroborated by observable market data by correlation or other means.

<u>Level 3</u> — Inputs to the valuation methodology are unobservable and significant to the fair value measurement. Unobservable inputs reflect the Districts' own assumptions about the inputs market participants would use in pricing the asset or liability (including assumptions about risk). Unobservable inputs are developed based on the best information available in the circumstances and may include the District's own data.

The asset's level within the hierarchy is based on the lowest level of input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs. The determination of what constitutes observable requires judgment by the District's management. District management considers observable data to be that market data which is readily available, regularly distributed or updated, reliable, and verifiable, not proprietary, and provided by multiple independent sources that are actively involved in the relevant market. The categorization of an investment within the hierarchy is based upon the relative observability of the inputs to its fair value measurement and does not necessarily correspond to District management's perceived risk of that investment.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 2 - CASH AND INVESTMENTS (CONTINUED)

#### Fair Value Measurements (Continued)

In instances where inputs used to measure fair value fall into different levels in the above fair value hierarchy, fair value measurements in their entirety are categorized based on the lowest level input that is significant to the valuation. The District's assessment of the significance of particular inputs to these fair value measurements requires judgment and considers factors specific to each asset or liability. Deposits and withdrawals in the County Treasury Pool are made on the basis of \$1 and not fair value. Accordingly, the District's proportionate share of investments in the County Pool at June 30, 2019 of \$40,211,474 is an uncategorized input not defined as a Level 1, Level 2, or Level 3 input.

The following is a description of the valuation methods and assumptions used by the District to estimate the fair value of its investments. There have been no changes in the methods and assumptions used at June 30, 2019. The methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. District management believes its valuation methods are appropriate and consistent with other market participants. The use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

When available, quoted prices are used to determine fair value. When quoted prices in active markets are available, investments are classified within Level 1 of the fair value hierarchy. For investments classified within Level 2 of the fair value hierarchy, the District's custodians generally uses a multi-dimensional relational model. Inputs to their pricing models are based on observable market inputs in active markets. The inputs to the pricing models are typically benchmark yields, reported trades, broker-dealer quotes, issuer spreads and benchmark securities, among others. The District's Level 2 investments consist of investments in municipal bonds that did not trade on the District's fiscal year end date. The valuation of money market mutual funds are at one-dollar net asset (NAV) per share. The redemption frequency is daily and redemption notice of period of intra-daily. This type of investment primarily invests in short term U.S. Treasury and government securities (including repurchase agreements collateralized by U.S. Treasury and government agency securities). The District has the following recurring fair value measurements as of June 30, 2019:

Investments by Fair Value Level	 Total	 Level 2
Municipal bonds with fiscal agent	\$ 63,297,287	\$ 63,297,287
Total Leveled Investments	63,297,287	\$ 63,297,287
Non-leveled investments:		
Investment in the San Bernardino County Pool	 40,211,474	
Investments measured at the net asset value (NAV):		
Money market mutual funds with trustee	6,794,588	
Money market mutual funds with fiscal agent	 55,698,936	
Total investments measured at the net asset value (NAV)	 62,493,524	
Total Investments	\$ 166,002,285	

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 3 – CAPITAL ASSETS

The cost of building and acquiring capital assets (land, buildings, dams, channels, storm drains, vehicles and equipment) financed from the General Fund are reported as expenditures in the year they are incurred, and the assets do not appear on the governmental fund balance sheet. However, the Statement of Net Position includes those capital assets among the assets of the District as a whole, and their original costs are expensed annually over their useful lives. For the Internal Service Fund (ICA), capital assets are recorded at historical cost, or at estimated historical cost, if actual cost is not available. During the year of acquisition, the capital assets are capitalized in the Internal Service Fund and are depreciated over their productive hours estimated life. Depreciation expense is recorded every pay period in the Internal Service Fund.

Capital assets for the governmental activities and internal service fund are as follows:

	Balance			Balance
	June 30, 2018	Additions	Deletions	June 30, 2019
Governmental Activities:				
Capital assets, not being depreciated:				
Land	\$ 36,088,042	\$ 154,449	\$ -	\$ 36,242,491
Easements	1,658,993	105,316	-	1,764,309
Construction in progress	29,776,419	32,074,414		61,850,833
Total capital assets, not being depreciated	67,523,454	32,334,179		99,857,633
Capital assets, being depreciated:				
Buildings	789,863	-	-	789,863
Channels, drains, dams, basins	545,454,937	-	-	545,454,937
Equipment and vehicles	474,141	139,870	(28,400)	585,611
Internally generated software	186,831	-	-	186,831
Total capital assets, being depreciated	546,905,772	139,870	(28,400)	547,017,242
Less accumulated depreciation for:				
Buildings	(538,657)	(21,363)	-	(560,020)
Channels, drains, dams, basins	(277,766,415)	(9,943,350)	-	(287,709,765)
Equipment and vehicles	(102,584)	(66,335)	28,400	(140,519)
Internally generated software	(17,126)	(18,683)	-	(35,809)
Total accumulated depreciation	(278,424,782)	(10,049,731)	28,400	(288,446,113)
Capital assets, being depreciated, net	268,480,990	(9,909,861)		258,571,129
Governmental activities capital assets, net	336,004,444	22,424,318		358,428,762
Internal Service Fund (ICA):				
Capital assets, being depreciated				
Vehicles	16,978,106	963,393	(501,676)	17,439,823
Equipment	131,092			131,092
Total capital assets being depreciated	17,109,198	963,393	(501,676)	17,570,915
Less accumulated depreciation for:				
Vehicles	(11,008,251)	(539,957)	471,401	(11,076,807)
Equipment	(31,596)	-	-	(31,596)
Total accumulated depreciation	(11,039,847)	(539,957)	471,401	(11,108,403)
Total internal service fund capital assets				
being depreciated, net	6,069,351	423,436	(30,275)	6,462,512
Total capital assets, net-governmental activities	\$ 342,073,795	\$ 22,847,754	\$ (30,275)	\$ 364,891,274

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

# NOTE 3 – CAPITAL ASSETS (CONTINUED)

Depreciation expense for the year is \$10,589,688 for governmental activities, of which, \$539,957 relates to the internal service fund.

At June 30, 2019, the District had construction in progress for the following projects:

## **Construction in progress (CIP)**

1West State Street Storm Drain\$ $465,522$ 1English Channel-Carbon Canyon $2,652,821$ 1West Fontana Channel $14,694,958$ 1Francis Street Storm Drain $4,442,275$ 1West Fontana Channel-Hickory Basin to Banana Basin $451,339$ 1Hawker Crawford Channel $282,005$ 1Carbon Canyon Channel $235,504$ 1Grove Basin Outlet Storm Drain $62,353$ 1Rancho Yard Building $13,290$ 1San Antonio Storm Drain $1,872$ \$2Rialto Channel $6671,775$ 2Rialto Channel $1669,788$ 2Sand Creek/Warm Creek Confluence $5,996,830$ 2City Creek Levee Repair $63,835$ $15,186,0$ 3Elder Creek Channel $1,786,120$ $1,786,55$ 4Avenue I Drainage $3,938$ $3,938$ 4Seneca Basin $79,565$ $40ak$ Hill Basin (Hesperia Basin #2) $144,866$ 4Ranchoro Basin (Oro Grande Wash) $12,474,856$ $48,602$			<b>Total CIP</b>	
1English Channel-Carbon Canyon $2,652,821$ 1West Fontana Channel $14,694,958$ 1Francis Street Storm Drain $4,442,275$ 1West Fontana Channel-Hickory Basin to Banana Basin $451,339$ 1Hawker Crawford Channel $282,005$ 1Carbon Canyon Channel $235,504$ 1Grove Basin Outlet Storm Drain $62,353$ 1Rancho Y ard Building $13,290$ 1San Antonio Storm Drain $1,872$ §2Rialto Channel $608,900$ 2Del Rosa Channel (Daley Channel) $1444,916$ 2Cactus Basins $6,671,775$ 2Rialto Channel $1,699,788$ 2Sand Creek/Warm Creek Confluence $5,996,830$ 2City Creek Levee Repair $63,835$ $15,186,0$ 3Elder Creek Channel $1,786,120$ $1,786,120$ 4Bandicoot Basin (Hesperia Basin) $4,279,159$ 4Desert Knolls Wash $1,788,635$ 4Avenue I Drainage $3,938$ 4Seneca Basin $22,929$ 4Amethyst Basin (Oro Grande Wash) $12,474,856$ 4Ranchero Basin $12,5602$	Zone	Description	by Project	Totals by Zone
1West Fontana Channel $14,694,958$ 1Francis Street Storm Drain $4,442,275$ 1West Fontana Channel-Hickory Basin to Banana Basin $451,339$ 1Hawker Crawford Channel $282,005$ 1Carbon Canyon Channel $235,504$ 1Grove Basin Outlet Storm Drain $62,353$ 1Rancho Y ard Building $13,290$ 1San Antonio Storm Drain $1,872$ \$ 23,301,92Rialto Channel $608,900$ 2Del Rosa Channel (Daley Channel) $144,916$ 2Cactus Basins $6,671,775$ 2Rialto Channel $1,699,788$ 2Sand Creek/Warm Creek Confluence $5,996,830$ 2City Creek Levee Repair $63,835$ $15,186,0$ 3Elder Creek Channel $1,786,120$ $1,786,$ 4Bandicoot Basin (Hesperia Basin) $4,279,159$ $4$ 4Seneca Basin $79,565$ $3,938$ 4Seneca Basin $22,929$ $4$ 4Mathyst Basin (Oro Grande Wash) $12,474,856$ 4Ranchero Basin $12,5602$	1	West State Street Storm Drain	\$ 465,522	
1Francis Street Storm Drain $4,442,275$ 1West Fontana Channel-Hickory Basin to Banana Basin $451,339$ 1Hawker Crawford Channel $282,005$ 1Carbon Canyon Channel $235,504$ 1Grove Basin Outlet Storm Drain $62,353$ 1Rancho Yard Building $13,290$ 1San Antonio Storm Drain $1,872$ 2Rialto Channel $608,900$ 2Del Rosa Channel (Daley Channel) $144,916$ 2Cactus Basins $6,671,775$ 2Rialto Channel $1,699,788$ 2Sand Creek/Warm Creek Confluence $5,996,830$ 2City Creek Levee Repair $63,835$ $15,186,01$ 3Elder Creek Channel $1,786,120$ $1,786,120$ 4Bandicoot Basin (Hesperia Basin) $4,279,159$ $4$ 4Avenue I Drainage $3,938$ $3,938$ 4Seneca Basin $79,565$ $4$ 4Oak Hill Basin (Hesperia Basin #2) $148,609$ 4Tussing Juniper Basin $22,929$ 4Amethyst Basin (Oro Grande Wash) $12,474,856$ 4Ranchero Basin $185,602$	1	English Channel-Carbon Canyon	2,652,821	
1   West Fontana Channel-Hickory Basin to Banana Basin   451,339     1   Hawker Crawford Channel   282,005     1   Carbon Canyon Channel   235,504     1   Grove Basin Outlet Storm Drain   62,353     1   Rancho Yard Building   13,290     1   San Antonio Storm Drain   1,872   \$ 23,301,9     2   Rialto Channel   608,900     2   Del Rosa Channel (Daley Channel)   144,916     2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159   4     4   Bandicoot Basin (Hesperia Basin)   4,279,159   4     4   Seneca Basin   79,565   4     4   Oak Hill Basin (Hesperia Basin #2)   1448,609   4     4   Tussing Juniper Basin   22,929   4     4   Ranchero Basin (Oro Grande Wash)	1	West Fontana Channel	14,694,958	
1   Hawker Crawford Channel   282,005     1   Carbon Canyon Channel   235,504     1   Grove Basin Outlet Storm Drain   62,353     1   Rancho Yard Building   13,290     1   San Antonio Storm Drain   1,872   \$ 23,301,9     2   Rialto Channel   608,900     2   Del Rosa Channel (Daley Channel)   144,916     2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159   4     4   Desert Knolls Wash   1,788,635   4     4   Avenue I Drainage   3,938   3     4   Seneca Basin   79,565   4     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929   4     4   Ranchero Basin (Oro Grande Wash)   12,474,856   4 <td>1</td> <td>Francis Street Storm Drain</td> <td>4,442,275</td> <td></td>	1	Francis Street Storm Drain	4,442,275	
1   Carbon Canyon Channel   235,504     1   Grove Basin Outlet Storm Drain   62,353     1   Rancho Yard Building   13,290     1   San Antonio Storm Drain   1,872   \$ 23,301,9     2   Rialto Channel   608,900     2   Del Rosa Channel (Daley Channel)   144,916     2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,5     4   Bandicoot Basin (Hesperia Basin)   4,279,159   4     4   Desert Knolls Wash   1,788,635   4     4   Avenue I Drainage   3,938   3,938     4   Seneca Basin   79,565   4     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929   4     4   Ranchero Basin   12,474,856   4	1	West Fontana Channel-Hickory Basin to Banana Basin	451,339	
1   Grove Basin Outlet Storm Drain   62,353     1   Rancho Yard Building   13,290     1   San Antonio Storm Drain   1,872   \$ 23,301,9     2   Rialto Channel   608,900   2     2   Del Rosa Channel (Daley Channel)   144,916     2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,     4   Bandicoot Basin (Hesperia Basin)   4,279,159   4     4   Desert Knolls Wash   1,788,635   4     4   Avenue I Drainage   3,938   3     4   Seneca Basin   79,565   4     4   Oak Hill Basin (Hesperia Basin #2)   148,609   4     4   Tussing Juniper Basin   22,929   4     4   Ranchero Basin   12,474,856   4     4   Ranchero Basin   185,602   185,602	1	Hawker Crawford Channel	282,005	
1Rancho Yard Building $13,290$ 1San Antonio Storm Drain $1,872$ \$ 23,301,92Rialto Channel $608,900$ 2Del Rosa Channel (Daley Channel) $144,916$ 2Cactus Basins $6,671,775$ 2Rialto Channel $1,699,788$ 2Sand Creek/Warm Creek Confluence $5,996,830$ 2City Creek Levee Repair $63,835$ 3Elder Creek Channel $1,786,120$ 4Bandicoot Basin (Hesperia Basin) $4,279,159$ 4Desert Knolls Wash $1,788,635$ 4Avenue I Drainage $3,938$ 4Seneca Basin $79,565$ 4Oak Hill Basin (Hesperia Basin #2) $148,609$ 4Tussing Juniper Basin $22,929$ 4Amethyst Basin (Oro Grande Wash) $12,474,856$ 4Ranchero Basin $185,602$	1	Carbon Canyon Channel	235,504	
1   San Antonio Storm Drain   1,872   \$ 23,301,5     2   Rialto Channel   608,900     2   Del Rosa Channel (Daley Channel)   144,916     2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159   4     4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	1	Grove Basin Outlet Storm Drain	62,353	
2Rialto Channel $608,900$ 2Del Rosa Channel (Daley Channel) $144,916$ 2Cactus Basins $6,671,775$ 2Rialto Channel $1,699,788$ 2Sand Creek/Warm Creek Confluence $5,996,830$ 2City Creek Levee Repair $63,835$ $15,186,0$ 3Elder Creek Channel $1,786,120$ $1,786,120$ 4Bandicoot Basin (Hesperia Basin) $4,279,159$ 4Desert Knolls Wash $1,788,635$ 4Avenue I Drainage $3,938$ 4Seneca Basin $79,565$ 4Oak Hill Basin (Hesperia Basin #2) $148,609$ 4Tussing Juniper Basin $22,929$ 4Amethyst Basin (Oro Grande Wash) $12,474,856$ 4Ranchero Basin $185,602$	1	Rancho Yard Building	13,290	
2   Del Rosa Channel (Daley Channel)   144,916     2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	1	San Antonio Storm Drain	1,872	\$ 23,301,939
2   Cactus Basins   6,671,775     2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	2	Rialto Channel	608,900	
2   Rialto Channel   1,699,788     2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,35     4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	2	Del Rosa Channel (Daley Channel)	144,916	
2   Sand Creek/Warm Creek Confluence   5,996,830     2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	2	Cactus Basins	6,671,775	
2   City Creek Levee Repair   63,835   15,186,0     3   Elder Creek Channel   1,786,120   1,786,1     4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	2	Rialto Channel	1,699,788	
3Elder Creek Channel1,786,1201,786,54Bandicoot Basin (Hesperia Basin)4,279,1594Desert Knolls Wash1,788,6354Avenue I Drainage3,9384Seneca Basin79,5654Oak Hill Basin (Hesperia Basin #2)148,6094Tussing Juniper Basin22,9294Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	2	Sand Creek/Warm Creek Confluence	5,996,830	
4   Bandicoot Basin (Hesperia Basin)   4,279,159     4   Desert Knolls Wash   1,788,635     4   Avenue I Drainage   3,938     4   Seneca Basin   79,565     4   Oak Hill Basin (Hesperia Basin #2)   148,609     4   Tussing Juniper Basin   22,929     4   Amethyst Basin (Oro Grande Wash)   12,474,856     4   Ranchero Basin   185,602	2	City Creek Levee Repair	63,835	15,186,044
4Desert Knolls Wash1,788,6354Avenue I Drainage3,9384Seneca Basin79,5654Oak Hill Basin (Hesperia Basin #2)148,6094Tussing Juniper Basin22,9294Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	3	Elder Creek Channel	1,786,120	1,786,120
4Avenue I Drainage3,9384Seneca Basin79,5654Oak Hill Basin (Hesperia Basin #2)148,6094Tussing Juniper Basin22,9294Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	4	Bandicoot Basin (Hesperia Basin)	4,279,159	
4Seneca Basin79,5654Oak Hill Basin (Hesperia Basin #2)148,6094Tussing Juniper Basin22,9294Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	4	Desert Knolls Wash	1,788,635	
4Oak Hill Basin (Hesperia Basin #2)148,6094Tussing Juniper Basin22,9294Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	4	Avenue I Drainage	3,938	
4Tussing Juniper Basin22,9294Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	4	Seneca Basin	79,565	
4Amethyst Basin (Oro Grande Wash)12,474,8564Ranchero Basin185,602	4	Oak Hill Basin (Hesperia Basin #2)	148,609	
4 Ranchero Basin 185,602	4	Tussing Juniper Basin	22,929	
	4	Amethyst Basin (Oro Grande Wash)	12,474,856	
4 Line E-01 Extension 103,134 19,086,4	4	Ranchero Basin	185,602	
	4	Line E-01 Extension	103,134	19,086,427
5     Rim Forest Drainage     1,564,241     1,564,2	5	Rim Forest Drainage	1,564,241	1,564,241
6 Donnell Basin 926,062 926,0	6	Donnell Basin	926,062	926,062
Total Construction in Progress     \$ 61,850,833     \$ 61,850,8		Total Construction in Progress	\$ 61,850,833	\$ 61,850,833

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 3 - CAPITAL ASSETS (CONTINUED)

The District has active major construction projects as of June 30, 2019. The projects are financed by government aid and property taxes and include new construction and renovations of dams, channels, basins and storm drains. At June 30, 2019, the District's commitments with contractors are as follows:

		Commitment
Project #	Description	Amount
F01087	West State Street Storm Drain	\$ 59,980
F01452	West FontanaChannel	18,999,352
F02651	Carbon Canyon Channel	143,305
F01473	Rialto Channel at Riverside Ave	92,894
F01667	Cactus Basin # 4	11,160,900
F01650	Sand Creek/Warm Creek	461,519
F01417	Bandicoot Basin	274,251
F01336	Amethyst Basin	1,326,775
F02377	Rim Forest Drainage	295,652
F01284	Donnel Basin	40,572
	Total	\$ 32,855,200

## NOTE 4 – RETENTIONS PAYABLE

Effective January 1, 2012, the District retains 5 percent of construction contracts until contracts are completed and approved. Some contracts require that the retention be deposited into an escrow account. For all others, the final 5 percent or 10 percent payment is not made until the work is completed and approved. At June 30, 2019, the District's retentions payable balance was \$1,473,883.

### **NOTE 5 – DEFERRED INFLOWS OF RESOURCES**

As of June 30, 2019, total deferred inflows of resources in the General Fund are related to the following unavailable resources:

Other governmental aid receivable \$ 2,321,957

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 6 – LONG-TERM LIABILITIES

During the year ended June 30, 2019, in addition to Net Pension Liability in Note 7, the District had the following changes in long-term obligations:

		Balance on uly 1, 2018	Additions Deletions		Balance on June 30, 2019		 mounts Due 1 One Year	
Governmental Activities:								
Series 2007 Refunding Bonds	\$	9,275,000	\$ -	\$	2,010,000	\$	7,265,000	\$ 2,115,000
Premium		296,819	-		98,941		197,878	98,941
Series 2008 Refunding Bonds		37,295,000	-		-		37,295,000	-
Bonds Payable, net		46,866,819	-		2,108,941		44,757,878	2,213,941
Direct Placement 2016 Refundin JOBS, Series A	g	21,755,000	-		3,495,000		18,260,000	3,550,000
Compensated absences		2,353,589	1,344,261		1,316,198		2,381,652	28,063
Total Governmental Activities	\$	70,975,408	\$ 1,344,261	\$	6,920,139	\$	65,399,530	\$ 5,792,004

### Series 2007 Refunding Bonds

In May 2007, the District issued Refunding Bonds, Series 2007, in the amount of \$23,845,000. Interest on the Refunding Bonds, Series 2007 is paid at a rate from 4.25 to 5.00 percent payable semiannually on February 1 and August 1 of each year commencing on February 1, 2008. Principal payments are due annually in various amounts commencing August 1, 2008 through 2021. The unpaid balance at June 30, 2019 was \$7,265,000.

The Bonds were issued to refund the obligation of the District under a contract with the County relating to a loan made by and between the United States of America and the County, finance a reserve fund surety bond and pay certain expenses in connection with the issuance of the Bonds. The contract referred to above was entered into under the Small Reclamation Projects Act of 1956.

The bonds contain a provision that in the event principal and interest are not paid when due, the District is in default and all outstanding principal and interest accrued thereon are immediately due. All amounts held in the bonds' debt service reserve account for are collateral for the bond holders.

### Series 2008 Refunding Bonds

In April 2008, the District issued Refunding Bonds, Series 2008, in the amount of \$37,295,000. Interest on the Refunding Bonds, Series 2008 is paid at a Weekly Rate Mode interest rate payable on the first business day of each calendar month commencing on May 1, 2008. Principal payments are due annually in various amounts commencing August 1, 2029 through 2037. The unpaid balance at June 30, 2019 was \$37,295,000.

The Bonds were issued to refund all of the District's outstanding \$45,000,000 San Bernardino County Flood Control District Judgment Obligation Bonds, Series B, which were issued to refund a portion of certain obligations of the District under a settlement agreement relating to an inverse condemnation action against the District, fund interest on the Series 2008 Bonds at an assumed rate of 4.85 percent through August 1, 2008 and costs of issuance incurred in connection with the issuance of the Series 2008 Bonds. The interest rate is variable and is shown at the assumed rate of 4.85 percent in the repayment schedule.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 6 - LONG-TERM LIABILITIES (CONTINUED)

### Series 2008 Refunding Bonds (Continued)

The Bonds have an optional tender provision that gives the bondholder the option of selling their Bonds back to the District, at par, upon seven days' notice. The District has obtained a direct pay, irrevocable letter of credit (LC) from Bank of America (Bank) to provide credit support, and cash for such tenders, in the event tendered Bonds cannot be immediately remarketed to another investor. The District entered into a Reimbursement Agreement and Fee Letter with the Bank in July of 2011 to document the terms related to the issuance of the LC.

The District did not pay any upfront commitment fee to the Bank for this LC; however, it pays a facility fee at agreed upon rates on the Available Amount of the LC (as defined in the LC agreement). This LC is an irrevocable direct pay letter of credit with a current stated expiration date of July 5, 2022.

The LC is directly drawn on monthly to make the interest payment on the Bonds. The Bank is reimbursed for the monthly draw on the LC with the debt service payments made by the District. An LC draw would also occur if an investor exercises the optional tender provision and the Bonds cannot be immediately remarketed to another investor. In the event of a draw on the LC to purchase bonds that have been tendered but not remarked (Liquidity Advance) that is not repaid by the District within 90 days, the Liquidity Advance will convert to a Term Loan on the 91st day, if conditions precedent to a Term Loan are satisfied by the District.

As of June 30, 2019, there were no outstanding 2008 Judgment Obligation Bonds that have been tendered but failed to be remarketed. In accordance with the agreement, in the event any Bonds are optionally tendered and cannot be remarketed, interest on tendered Bonds for the first 90 days is paid to the Bank at the highest of a) Prime Rate in effect for such day plus 1.5 percent, b) overnight effective federal funds rate for such day as quoted in the *"Composition Closing Quotations for U.S. Government Securities"* published by the Federal Reserve Bank of New York plus 3 percent, c) 7.5 percent or d) the maximum rate of interest borne by Bonds that are still held by investors. If a Liquidity Advance remains outstanding after ninety days, and if conditions precedent to a Term Loan are satisfied by the District, the rate paid to the Bank on the Term Loan is the highest of a) through d) above, plus one percent.

The loss on refunding of debt, in the amount of \$554,300, is required to be classified as deferred outflows of resources. This amount will be amortized through 2038 at \$24,100 per year. At June 30, 2019, the District's unamortized loss on refunding of debt balance was \$457,900.

The bonds contain a provision that in the event principal and interest are not paid when due, the District is in default and all outstanding principal and interest accrued thereon are immediately due. All amounts held in the bonds' debt service reserve account for are collateral for the bond holders.

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

### NOTE 6 – LONG-TERM LIABILITIES (CONTINUED)

#### Series 2008 Refunding Bonds (Continued)

The following schedule represents a debt service scenario in which all the bonds are tendered by investors on July 1, 2019 and fail to be remarketed during the Liquidity Advance and Term Loan periods. The scenario assumes that interest on the Liquidity Advance is paid at a rate of 7.5 percent, and that interest on the Term Loan is paid at a rate of 8.5 percent. Principal is amortized as required in the Reimbursement Agreement over the Term Loan period.

Year ending						
June 30,	Principal		 Interest	Total		
2020	\$	10,600,000	\$ 2,823,438	\$	13,423,438	
2021		10,600,000	1,746,402		12,346,402	
2022		10,700,000	835,207		11,535,207	
2023		5,395,000	 76,639		5,471,639	
Total	\$	37,295,000	\$ 5,481,686	\$	42,776,686	

The following schedule of debt service requirements to maturity as of June 30, 2019, for the Refunding Bonds, Series 2007 and Refunding Bonds, Series 2008:

Year ending					
June 30,	Principal	Interest	Total		
2020	\$ 2,115,000	\$ 2,066,307	\$	4,181,307	
2021	2,230,000	1,956,879		4,186,879	
2022	2,920,000	1,879,736		4,799,736	
2023	-	1,808,808		1,808,808	
2024	-	1,808,808		1,808,808	
2025-2029	-	9,046,110		9,046,110	
2030-2034	18,155,000	7,533,361		25,688,361	
2035-2038	 19,140,000	 2,369,739		21,509,739	
Total	\$ 44,560,000	\$ 28,469,748	\$	73,029,748	

#### Direct Placement Bonds - 2016 Refunding Judgment Obligation Bonds, Series A

In February 2016, the District issued direct placement Refunding Judgment Obligation Bonds, Series A, in the amount of \$27,870,000. Interest on the Refunding Judgment Obligation Bonds, Series A is paid at a fixed rate of 1.54 percent payable annually on August 1 of each year commencing on August 1, 2016. Principal payments are due annually in various amounts commencing August 1, 2016 through 2023. The unpaid balance at June 30, 2019 was \$18,260,000.

Proceeds from the 2016 Refunding Judgment Obligation Bonds, Series A, along with other District funds, were used to pay in full the outstanding principal balance of the 2007 Judgment Obligation Bonds, Series A. The refunding resulted in a gain in the amount of \$252,000 and is reported as a deferred inflow of resources. The deferred gain will be amortized through 2024 at \$36,000 per year as a reduction to interest expense. At June 30, 2019, the District's unamortized deferred gain balance was \$144,000.

# NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

## NOTE 6 - LONG-TERM LIABILITIES (CONTINUED)

### Direct Placement Bonds - 2016 Refunding Judgment Obligation Bonds, Series A (Continued)

If the district does not make punctual payment and performance, conform to the extension of payment of the bonds provisions of the indenture, conform to the additional obligations provision of the indenture, debt service coverage ratio of the indenture, other replacement proceeds provision of the indenture, budgets provision of the indenture, tax covenant provisions of the indenture, or further assurances provisions of the indenture, the District will be considered in default. In the event of default, upon written direction of the owners or not less than a majority in aggregate principal amount of the outstanding bonds, may declare immediately due and payable the unpaid principal and accrued interest thereon of all the outstanding bonds. In addition, an acceleration fee shall become immediately due and payable provided however that the Trustee shall not declare an acceleration until least seven days after the occurrence of an event default.

The following schedule of debt service requirements to maturity as of June 30, 2019, for the Direct Placement Bonds - 2016 Refunding Judgment Obligation Bonds, Series A

Year ending							
June 30,	Principal		]	Interest	Total		
2020	\$	3,550,000	\$	281,204	\$	3,831,204	
2021		3,565,000		226,534		3,791,534	
2022		3,660,000		171,633		3,831,633	
2023		3,715,000		115,269		3,830,269	
2024		3,770,000		58,058		3,828,058	
Total	\$	18,260,000	\$	852,698	\$	19,112,698	

# NOTE 7 – RETIREMENT PLAN

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The District participates in the following County-Wide Retirement Plan. The District contributes to the plan an amount determined by the County.

### **Plan Description**

The County provides pension benefits to eligible employees through a cost sharing multiple-employer defined benefit pension plan (the Plan) administered by the San Bernardino County Employees' Retirement Association (SBCERA).

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 7 – RETIREMENT PLAN (CONTINUED)

#### **Plan Description (Continued)**

The Plan is governed by the SBCERA Board of Retirement (Board) under the provisions of the California County Employees' Retirement Law of 1937 (CERL), the California Public Employees' Pension Reform Act of 2013 (PEPRA). The Plan's authority to establish and amend the benefit terms are set by the CERL and PEPRA, and may be amended by the California state legislature and in some cases require approval by the County of San Bernardino Board of Supervisors and/or the SBCERA Board. SBCERA is a tax qualified plan under Section 401(a) of the Internal Revenue Code.

SBCERA publishes its own comprehensive annual financial report that includes its financial statements and required supplementary information, which can be obtained by writing to SBCERA at 348 W. Hospitality Lane, Third Floor, San Bernardino, California 92415-0014 or visiting the website at <u>www.SBCERA.org</u>.

#### **Benefits Provided**

SBCERA provides retirement, disability, death and survivor benefits. SBCERA administers the Plan which provides benefits for two membership classifications, General and Safety, and those benefits are tiered based upon date of SBCERA membership. Safety membership is extended to those involved in active law enforcement and fire suppression. All other members are classified as General members. Generally, those who become members prior to January 1, 2013 are Tier 1 members.

All other members are Tier 2. An employee who is appointed to a regular or contract position, whose service is at least fifty percent of the full standard of hours required is a member of SBCERA, and is provided with pension benefits pursuant to Plan requirements.

The CERL and PEPRA establish benefit terms. Retirement benefits are calculated on the basis of age, average final compensation and service credit as follows:

	General - Tier 1	General - Tier 2
Final average compensation	Highest 12 consecutive months	Highest 36 consecutive months
Normal retirement age	The later of age 55 or the age at which the member vests in his/her benefits under the CERL, but not later than age 70	The later of age 55 or the age at which the member vests in his/her benefits under the CERL, but not later than age 70
Early retirement: years of services required and/or age eligible for	Age 70 any years 10 years age 50 30 years any age	Age 70 any years 5 years age 52 N/A
Benefit	At normal retirement age, 2.0% per year of final average compensation for every year of service credit	At age 67, 2.5% per year of final average compensation for every year of service credit
Benefit adjustments	Reduced before age 55, increased after 55 up to age 65	Reduced before age 67
Final average compensation limitation	Internal Revenue Code section 401(a)(17)	Government Code section 7522.10

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 7 - RETIREMENT PLAN (CONTINUED)

An automatic cost of living adjustment is provided to benefit recipients based on changes in the local region Consumer Price Index (CPI) up to a maximum of 2 percent per year. Any increase greater than 2 percent is banked and may be used in years where the CPI is less than 2 percent. There is a one-time 7 percent increase at retirement for members hired before August 19, 1975. The Plan also provides disability and death benefits to eligible members and their beneficiaries, respectively. For retired members, the death benefit is determined by the retirement benefit option chosen. For all other members, the beneficiary is entitled to benefits based on the members years of service or if the death was caused by employment. General members are also eligible for survivor benefits which are payable upon a member's death.

### Contributions

Participating employers and active members are required by statute to contribute a percentage of covered salary to the Plan. This requirement is pursuant to Government Code sections 31453.5 and 31454, for participating employers and Government Code sections 31621.6, 31639.25, and 7522.30 for active members. The contribution requirements are established and may be amended by the SBCERA Board pursuant to Article 1 of the CERL, which is consistent with the Plan's actuarial funding policy. The contribution rates are adopted yearly based on an annual actuarial valuation, which is conducted by an independent actuary, that requires actuarial assumptions with regard to mortality, expected future service (including age at entry into the Plan, if applicable and tier), and compensation increases of the members and beneficiaries. The combined active member and employer contribution rates are expected to finance the costs of benefits for employees that are allocated during the year, with an additional amount to finance any unfunded accrued liability. Participating employers may pay a portion of the active members' contributions through negotiations and bargaining agreements.

Employee and employer contribution rates for the fiscal year ended June 30, 2019 are as follows:

	General - Tier 1	General - Tier 2
Employee contribution rates	8.61% to 15.50%	9.16%
Employer contribution rates	25.27%	22.73%

For the year ended June 30, 2019, the District's contribution to the Plan of \$2,618,309 equaled the actuarially determined required employer contributions.

#### Net Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions

As of June 30, 2019, the District reported a net pension liability for its proportionate share of the County's net pension liability of \$13,288,341.

The net pension liability was measured as of June 30, 2018, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportionate share of the net pension liability of the County as of June 30, 2019 and 2018 with measurement dates as of June 30, 2018 and 2017 was .6432 percent and .6564 percent, respectively.

For the year ended June 30, 2019, the District recognized pension expense of \$2,050,389.

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 7 – RETIREMENT PLAN (CONTINUED)

# Net Pension Liabilities, Pension Expenses and Deferred Outflows/Inflows of Resources Related to Pensions (Continued)

At June 30, 2019, the District reported its proportionate share of the County's deferred outflows of resources and deferred inflows of resources related to pensions, from the following sources.

	]	rred Outflows Related to Pensions
Pension contributions subsequent to measurement date	\$	2,618,309
Difference between expected and actual experience		86,840
Changes of assumptions		2,695,036
Changes in proportion and differences between employer contributions and proportionate share of contributions		556,650
Total proportionate share of deferred outflows of resources	\$	5,956,835
Difference between expected and actual experience	]	erred Inflows Related to Pensions 941,880
Net differences between projected and actual investment earnings on pension plan investments		241,933
Changes in proportion and differences between employer contributions and proportionate share of contributions		617,802
Total proportionate share of deferred inflows of resources	\$	1,801,615

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 7 - RETIREMENT PLAN (CONTINUED)

The total amount of \$2,618,309 reported as deferred outflows of resources related to contributions to the Plan subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2020. Other amount reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized as pension expense as follows:

Year Ended June 30:	
2020	\$ 601,126
2021	540,342
2022	(130,850)
2023	424,189
2024	103,595
Thereafter	 (1,491)
Total	\$ 1,536,911

#### **Actuarial Assumptions**

The District's proportion of the County's total pension liability in the June 30, 2018 actuarial valuation was determined using the following actuarial assumptions:

Actuarial Valuation Date	June 30, 2018
Actuarial Cost Method	Entry Age Actuarial Cost Method
Actuarial Assumptions	
Investment Rate of Return	7.25%, net of pension plan investment expenses
Inflation	3.00%
Projected Salary Increases	General: 4.50% to 14.50%
Cost of Living Adjustments	Consumer price index with a 2.00% maximum
Administrative Expenses	0.70% of payroll

Mortality rates used in the June 30, 2018 actuarial valuation were based on the Headcount-Weighted RP 2014 Healthy Annuitant Mortality Table projected generationally using the two-dimensional mortality improvement scale MP-2016. For healthy General male members, the ages are set forward to one year. No adjustment is made for healthy General female members. For all General members that are disabled, the ages are set forward seven years. Beneficiaries are assumed to have the same mortality as a General member of the opposite sex who is receiving a service (non-disability) retirement.

The actuarial assumptions used to determine the total pension liability as of June 30, 2018 were based on the results of the June 30, 2017 Actuarial Experience Study, which covered the period from July 1, 2013 through June 30, 2016.

The long-term expected rate of return on the Plan investments was determined using a building-block method in which expected future real rates of return (expected returns, net of inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation, and subtracting expected investment expenses and a risk margin.

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 7 – RETIREMENT PLAN (CONTINUED)

#### **Actuarial Assumptions (Continued)**

The June 30, 2018 target allocation (approved by the SBCERA Board) and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before deducting investment expenses, used in the derivation of the long-term expected investment rate of return assumption are summarized in the table as follows:

		Target	Long-term Expected Real Rate of
Asset Class	Investment Classification	Allocation*	Return
Large Cap U.S. Equity	Domestic Common and Preferred Stock	8.00%	5.61%
Small Cap U.S. Equity	Domestic Common and Preferred Stock	2.00%	6.37%
Developed International Equity	Foreign Common and Preferred Stock	6.00%	6.96%
Emerging Market Equity	Foreign Common and Preferred Stock	6.00%	9.28%
U.S. Core Fixed Income	U.S. Government and Municipals/Corporate Bonds	2.00%	1.06%
High Yield/Credit Strategies	Corporate Bonds/Foreign Bonds	13.00%	3.65%
Global Core Fixed Income	Foreign Bonds	1.00%	0.07%
Emerging Market Debt	Emerging Market Debt	6.00%	3.85%
Real Estate	Real Estate	9.00%	4.37%
International Credit	Foreign Alternatives	11.00%	6.75%
Absolute Return	Domestic Alternatives/Foreign Alternatives	13.00%	3.56%
Real Assets	Domestic Alternatives/Foreign Alternatives	5.00%	6.35%
Private Equity	Domestic Alternatives/Foreign Alternatives	16.00%	8.47%
Cash and Equivalents	Short-Term Cash Investment Funds	2.00%	-0.17%
Total		100.00%	

\* For actuarial purposes, target allocations only change once every three years based on the triennial actuarial experience study.

#### **Discount Rate**

The discount rate used to measure the Plan's total pension liability was 7.25 percent for the year ended June 30, 2018. The projection of cash flows used to determine the discount rate assumed employer and member contributions will be made at rates equal to the actuarially determined contribution rates. For this purpose, only employee and employer contributions that are intended to fund benefits for current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund benefits from future plan members, are not included. Based on those assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on the Plan investments of 7.25 percent was applied to all periods of projected benefit payments to determine the total pension liability as of June 30, 2018.

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 7 – RETIREMENT PLAN (CONTINUED)

#### Sensitivity of the Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the District's proportionate share of the County's net pension liability, calculated using the discount rate of 7.25 percent, as well as what the District's proportionate share of the County's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25%) or 1-percentage-point higher (8.25%) than the current rate:

	1% Decrease		Current Discount		1% Increase	
	(6.25%)		Rate (7.25%)		(8.25%)	
The District's proportionate share of the net pension liability	\$	24,270,328	\$	13,288,341	\$	4,280,430

Detailed information about the Plan's fiduciary net position is available in the separately issued SBCERA and San Bernardino County Comprehensive annual financial reports.

#### **NOTE 8 – NET POSITION**

Net position represents the difference between total assets plus deferred outflows of resources and liabilities plus deferred inflows of resources. The net position balances are as follows:

*Net investment in capital assets* – This consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of related debt.

*Restricted* – This consists of assets restricted for debt service payments and certain flood improvements projects and training projects under contract with other governmental agencies less liabilities related to those assets.

*Unrestricted* – This consists of the net amount of those assets that are not included in the determination of net investment in capital assets or the restricted component of net position.

The following is a summary of the District's net position as of June 30, 2019:

Capital assets, net of depreciation	\$ 364,891,274
Less: series 2007 refunding bond	(7,265,000)
Less: premium on 2007 refunding bond	(197,878)
Less: construction related payables	(8,232,154)
Less: retentions payable	 (1,473,883)
Net investment in capital assets	 347,722,359
Restricted net position	7,966,828
Unrestricted net position	 92,799,327
Total Net Position	\$ 448,488,514

## NOTES TO THE FINANCIAL STATEMENTS YEAR ENDED JUNE 30, 2019

#### NOTE 9 – RISK MANAGEMENT

The District is exposed to various risks of loss related to torts, theft, damage to and destruction of assets, errors and omissions, general liabilities, workers' compensation, injuries, to employees and others and natural disasters. Through the County, internal service funds are utilized where assets are set aside for claim settlements up to certain limits and the County has obtained excess liability coverage through a combination of insurance policies. No claim settlements have exceeded insurance coverage in any of the past three years.

### **NOTE 10 - COMMITMENTS AND CONTINGENCIES**

The District is involved in several pending lawsuits. District management estimates that potential claims against the District, not covered by insurance, will not have a material adverse effect on the financial position of the District.

#### NOTE 11 – UNEARNED REVENUE

In accordance with the settlement agreement effective April 7, 2015, which obligated specified parties for flood control improvements near the extension of the 210 freeway through the City of Rialto, \$16,000,000 was deposited into an escrow account from which the District is allowed to draw from for the construction of the flood control facilities upon the satisfaction of certain milestones. In the fiscal year ending June 30, 2016, the District accomplished the first milestone and recognized \$4,000,000 of the escrow deposit as settlement revenue. In the fiscal year ending June 30, 2019, the District accomplished the second milestone and recognized an additional \$4,000,000 of the escrow deposit as current year settlement revenue. The remainder of the proceeds from the settlement agreement of \$4,174,895 including interest accrued, is reported in cash in escrow on the District's balance sheet. Of the \$4,174,895, \$4,000,000 will be recognized into settlement revenue as the remaining milestones are accomplished by the District and the interest accrued on the monies will not as it does not belong to the District. As such, the \$4,174,895, along with other amounts, is included in unearned revenues on the District's balance sheet.

## NOTE 12 – TRANSACTIONS WITH THE COUNTY

The District uses the treasury function of the County and at times maintains a cash overdraft with the County which can be repaid only through collection of receivables. The District had no cash overdrafts as of June 30, 2019.

The District also uses the auditor's functions, including property tax collection, financial transactions, payroll, treasury, real estate, facilities, County Administrative Office, and human resources which are all functions provided to other County departments.

The County contributed \$2,500,000 during the year ended June 30, 2019 of which \$1,300,000 was for the NPDES program and \$400,000 for the Rim Forest Drainage project. Contributions from the County are reported in other governmental aid in the District's general fund and as operating grants and contributions in the District's statement of activities.

Contributions to the County in the amount of \$3,474,208 for the year ended June 30, 2019 were for funding of the construction of a new Department of Public Works Administration building.

## **REQUIRED SUPPLEMENTARY INFORMATION**

## BUDGETARY COMPARISON SCHEDULE – GENERAL FUND YEAR ENDED JUNE 30, 2019

	General Fund							
			-					ariance with
D	0	riginal Budget	F	inal Budget		Actual	F	inal Budget
Revenues	¢	51 045 000	¢	51 0 45 000	¢		¢	( (05 707
Property taxes	\$	51,045,000	\$	51,045,000	\$	57,670,787	\$	6,625,787
Other taxes		378,100		378,100		338,372		(39,728)
Rents, concessions and royalties		553,000		553,000		471,947		(81,053)
Interest		90,000		94,763		2,689,292		2,594,529
Other governmental aid		2,420,348		2,420,348		6,894,618		4,474,270
Licenses, fees and permits		767,347		767,347		1,028,552		261,205
Other		21,300		21,300		112,259		90,959
Total Revenues		55,275,095		55,279,858		69,205,827		13,925,969
Expenditures								
Current:								
Public works - flood control:								
Salaries and benefits		13,789,408		15,609,404		14,537,070		1,072,334
Services and supplies		15,378,704		13,513,471		10,343,863		3,169,608
Capital outlay		78,945,793		78,995,793		32,474,049		46,521,744
Debt service:								
Principal		5,665,000		5,665,000		5,505,000		160,000
Interest		2,453,262		2,453,262		1,272,335		1,180,927
Reserves and contingencies		82,235,228		78,791,519		-		78,791,519
Total Expenditures		198,467,395		195,028,449		64,132,317		130,896,132
Excess of revenues over (under)								
expenditures		(143,192,300)		(139,748,591)		5,073,510		144,822,101
Other Financing Sources (Uses)								
Transfers in		11,414,770		14,858,479		13,125,399		(1,733,080)
Transfers out		(9,881,570)		(16,768,988)		(13,125,399)		3,643,589
Settlements & insurance recoveries		4,000,000		4,000,000		4,000,000		-
Sale of capital assets		174,000		174,000		191,000		17,000
Contributions to County		-		_		(3,474,208)		(3,474,208)
Total Other Financing Sources (Uses)		5,707,200		2,263,491		716,792		(1,546,699)
Sources (Uses)		5,707,200		2,203,471		/10,/92		(1,570,077)
Net Change in Fund Balance	\$	(137,485,100)	\$	(137,485,100)		5,790,302	\$	143,275,402
Fund Balance, Beginning						145,272,816		
Fund Balance, Ending					\$	151,063,118		

## NOTE TO REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2019

#### Stewardship, compliance and accountability

#### Budgetary information

In accordance with provisions of Sections 29000 - 29143 of the California Government code, commonly known as the County Budget Act, the District prepares and adopts a budget on or before August 30 for each fiscal year.

Budgets are prepared on the modified accrual basis of accounting. The legal level of budgetary control is the object level and the sub object level for capital assets within each fund. The budgetary report is available from the Auditor-Controller/Treasurer/Tax Collector's office at 268 W. Hospitality Lane, 4<sup>th</sup> Floor, San Bernardino, California 92415-0018.

Amendments or transfers of appropriations between funds or departments must be approved by the Board. Transfers at the sub-object level or cost center level may be done at the discretion of the District's Administration Department head. Any deficiency of budgeted revenues and other financing sources over expenditures and other financing uses is financed by beginning available fund balances as provided for in the County Budget Act.

## SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY COUNTY OF SAN BERNARDINO COST SHARING DEFINED BENEFIT PLAN LAST 10 FISCAL YEARS\*

	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
Proportion of the net pension liability	0.6432%	0.6564%	0.6533%	0.6334%	0.6245%
Proportionate share of the net pension liability	\$ 13,288,341	\$ 14,314,949	\$ 13,402,058	\$ 10,281,544	\$ 8,978,772
Covered payroll	\$ 9,954,294	\$ 9,677,484	\$ 9,018,132	\$ 9,038,851	\$ 8,533,945
Proportionate share of the net pension liability as a percentage of its covered payroll	133.49%	147.92%	148.61%	113.75%	105.21%
Plan fiduciary net position as a percentage of the total pension liability	79.89%	77.90%	76.86%	80.98%	82.47%
Measurement date	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015	June 30, 2014

#### Notes to Schedule

\* Fiscal year 2015 was the first year of implementation, therefore only five years are presented

## SCHEDULE OF CONTRIBUTIONS COUNTY OF SAN BERNARDINO COST SHARING DEFINED BENEFIT PLAN LAST 10 FISCAL YEARS\*

	June 30, 2019	June 30, 2018	June 30, 2017	June 30, 2016	June 30, 2015
Contractually required contribution	\$ 2,618,309	\$ 2,202,039	\$ 2,124,120	\$ 2,015,092	\$ 1,830,147
Contributions in relation to the contractually required contribution	\$ (2,618,309)	\$ (2,202,039)	\$ (2,124,120)	\$ (2,015,092)	\$ (1,830,147)
Contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -	\$ -
Covered payroll	\$ 10,534,965	\$ 9,954,294	\$ 9,677,484	\$ 9,018,132	\$ 9,038,851
Contributions as a percentage of covered payroll	24.85%	22.12%	21.95%	22.34%	20.25%

#### Notes to Schedule

\* Fiscal year 2015 was the first year of implementation, therefore only five years are presented

## **OTHER INFORMATION**

## GENERAL FUND COMBINING BALANCE SHEET BY ZONE JUNE 30, 2019

	Zone 1	Zone 2	Zone 3	Zone 4
Assets				
Cash and cash equivalents	\$ 3,036,861	\$ 6,271,327	\$ 6,128,438	\$ 4,062,300
Cash and investments with fiscal agent	51,185,656	32,382,304	8,619,744	17,808,220
Cash in escrow	-	4,174,895	-	-
Cash and investments in trust	6,794,588	-	-	-
Interest receivable	409,925	258,639	69,567	142,085
Accounts receivable	60,404	55,775	-	6,060
Taxes receivable	462,384	152,458	112,165	123,065
Due from other funds	79,878	32,433	17,648	18,173
Due from other governments	553,178	910,650	500,891	522,052
Prepaid items	-	-	-	-
Customer deposits				
Total Assets	\$ 62,582,874	\$ 44,238,481	\$ 15,448,453	\$ 22,681,955
Liabilities				
Liabilities:				
Accounts payable	\$ 5,599,636	\$ 1,404,909	\$ 80,349	\$ 723,106
Salaries and benefits payable	-	-	-	-
Retention payable	514,989	467,388	-	457,601
Due to other funds	240,602	102,563	52,790	51,341
Due to other governments	4,780	12,496	2,091	6,521
Unearned revenues	152,345	4,146,411	126,337	4,393
Deposits payable	450,000	430,730		
Total Liabilities	6,962,352	6,564,497	261,567	1,242,962
Deferred inflows of resources				
Unavailable revenue	404,378	804,662	429,676	613,183
Fund balances:				
Nonspendable:				
Prepaid items	-	-	-	-
Restricted for:				
Debt service	7,966,828	-	-	-
Assigned for:				
Flood improvement projects	13,793,876	-	757,850	1,194,818
NPDES program	-	-	-	-
Unassigned	33,455,440	36,869,322	13,999,360	19,630,992
Total Fund Balances	55,216,144	36,869,322	14,757,210	20,825,810
Total Liabilities, Deferred Inflows				
of Resources and Fund Balances	\$ 62,582,874	\$ 44,238,481	\$ 15,448,453	\$ 22,681,955

(Continued)

Zone 5		Zone 6		Administration		LADP/ NPDES		Eliminations		Total	
\$	2,410,063	\$	1,640,490	\$	3,692,637	\$	8,570,283	\$	-	\$	35,812,399
	2,766,853		6,251,299		(17,853)		-		-		118,996,223
	-		-		_		-		-		4,174,895
	-		-		-		-		-		6,794,588
	22,454		50,488		42		-		-		953,200
	-		-		-		36,338		-		158,577
	10,316		35,203		56,236		-		-		951,827
	11,937		8,483		3,294		-		(171,846)		-
	1,391		5,981		6,258		-		-		2,500,401
	-		-		27,704		21,753		-		49,457
\$	5,223,014	\$	7,991,944	\$	3,768,318	\$	8,628,374	\$	(171,846)	\$	170,391,567
\$	122,255	\$	-	\$	114,998	\$	186,889	\$	-	\$	8,232,142
	-		-		1,156,478		-		-		1,156,478
	-		-		14,391		19,514		-		1,473,883
	4,636		50,531		465,668		-		(968,131)		-
	-		11,600		-		-		796,285		833,773
	-		-		-		-		-		4,429,486
	-		-		-		-		-		880,730
	126,891		62,131		1,751,535		206,403		(171,846)		17,006,492
	13,444		30,229		6,283		20,102				2,321,957
	-		-		27,704		21,753		-		49,457
	-		-		-		-		-		7,966,828
	175,252		59,559		252,858		-		-		16,234,213
	-		-		-		8,380,116		-		8,380,116
	4,907,427		7,840,025		1,729,938		-		-		118,432,504
	5,082,679		7,899,584		2,010,500		8,401,869				151,063,118
\$	5,223,014	\$	7,991,944	\$	3,768,318	\$	8,628,374	\$	(171,846)	\$	170,391,567

## GENERAL FUND COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BY ZONE JUNE 30, 2019

	Zone 1	Zone 2	Zone 3	Zone 4
Revenues				
Property taxes	\$ 26,989,560	\$ 11,930,744	\$ 6,055,681	\$ 7,114,479
Other taxes	164,432	54,203	39,837	43,718
Rents, concessions and royalties	154,052	214,948	89,560	12,512
Interest	853,485	570,079	269,123	256,566
Other governmental aid	1,222,517	849,616	170,673	1,437,446
Licenses, fees and permits	304,085	177,444	131,325	43,900
Other	86,335	19,001	7,856	145
Total Revenues	29,774,466	13,816,035	6,764,055	8,908,766
Expenditures				
Current:				
Public works - flood control:				
Salaries and benefits	2,343,811	2,398,179	1,842,701	871,605
Services and supplies	2,733,701	1,594,495	2,186,121	695,246
Capital outlay	13,296,680	10,242,713	441,412	8,079,817
Debt service:				
Principal	5,505,000	-	-	-
Interest	1,272,335			
Total Expenditures	25,151,527	14,235,387	4,470,234	9,646,668
Excess of Revenues Over (Under) Expenditures	4,622,939	(419,352)	2,293,821	(737,902)
Other Financing Sources (Uses)				
Transfers in	5,010,868	-	310,305	-
Transfers out	(8,976,868)	(1,854,765)	(890,762)	(1,028,457)
Settlement & insurance recoveries	-	4,000,000	-	-
Sale of capital assets	183,000	7,000	-	1,000
Contributions to county				
Total Other Financing Sources (Uses)	(3,783,000)	2,152,235	(580,457)	(1,027,457)
Net Change in Fund Balances	839,939	1,732,883	1,713,364	(1,765,359)
Fund Balances, Beginning	54,376,205	35,136,439	13,043,846	22,591,169
Fund Balances, Ending	\$ 55,216,144	\$ 36,869,322	\$ 14,757,210	\$ 20,825,810

(Continued)

 Zone 5		Zone 6		Administration		DP/ NPDES	Eliminations		Total	
\$ 425,670	\$	1,730,929	\$	3,423,724	\$	-	\$	-	\$	57,670,787
3,666		12,522		19,994		-		-		338,372
-		875		-		-		-		471,947
82,393		111,111		284,279		262,256		-		2,689,292
403,103		13,335		8,619		2,789,309		-		6,894,618
-		19,735		307,344		44,719		-		1,028,552
 -		-		(1,078)		-	,	-		112,259
 914,832		1,888,507		4,042,882		3,096,284				69,205,827
55,381		361,942		6,030,174		633,277		-		14,537,070
56,831		529,404		992,574		1,555,491		-		10,343,863
377,636		35,791		-		-		-		32,474,049
-		-		-		-		-		5,505,000
 -		-		-		-		-		1,272,335
 489,848		927,137		7,022,748		2,188,768		-		64,132,317
 424,984		961,370		(2,979,866)		907,516		-		5,073,510
							(10)			
-		-		7,717,209		87,017		25,399)		-
(71,907)		(291,772)		-		(10,868)	13,1	25,399		- 4,000,000
-		-		-		-		-		4,000,000
_		_		(3,474,208)		-		_		(3,474,208)
 (71,907)		(291,772)		4,243,001		76,149		_		716,792
353,077		669,598		1,263,135		983,665		-		5,790,302
 4,729,602		7,229,986		747,365		7,418,204		-		145,272,816
\$ 5,082,679	\$	7,899,584	\$	2,010,500	\$	8,401,869	\$	_	\$	151,063,118



**CPAs & BUSINESS ADVISORS** 

## Independent Auditor's Report on Internal Control Over Financial Reporting and on Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

To the Honorable Board of Supervisors Sam Bernardino County Flood Control District San Bernardino, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the general fund, and the aggregate remaining fund information of the San Bernardino County Flood Control District (District), a component unit of the County of San Bernardino, California (County), as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated December 12, 2019.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

sde Bailly LLP

Rancho Cucamonga, Cálifornia December 12, 2019